

E-BULLETIN

July 2008,
Issue 11



Welcome to Issue 11 of the e-bulletin. This covers:

- the launch of the siting process for a geological disposal facility (GDF)
- the development of strategies for managing Low Level Wastes (LLW)
- plans for the review of NDA Strategy
- results of the review of NDA local engagement arrangements
- news about project ISOLUS
- enhanced services for contributing member authorities, and
- dates for the diary.

Siting Process for a Geological Disposal Facility

The White Paper on the implementation framework for siting a geological disposal facility (GDF) for higher activity wastes was published on 12 June. This was accompanied by an invitation to communities to express an interest in the possibility of participating in the siting process.

As anticipated the WP sets out an implementation framework based on the concepts of willingness to participate, partnership working, support packages, right of withdrawal and a stepwise decision process ([GDF White Paper](#)). NuLeAF's input has been influential in the way the implementation framework addresses these concepts.

Points to note from the White Paper include:

- The Welsh Assembly Government (WAG) has reserved its position on geological disposal. Should a community within Wales wish to put forward an Expression of Interest (EoI) it should do so to the WAG. If this were to happen, the WAG would consider its position and the specific EoI.
- The Scottish Government was not a sponsor of the 2007 consultation on the implementation framework and supports long-term interim storage and continued R&D.
- Local authorities are given a key role in the EoI process. Government expects an EoI to be made in writing with explanation of actions taken to arrive at the EoI.
- Following an EoI, Government envisages that local authorities will have a key role in organising community engagement to inform a formal decision about whether to participate in the siting process. An 'engagement package' is likely to be available from Government to cover the costs.
- Following an EoI, initial geological screening will take place in that area to rule out any clearly unsuitable areas. The draft screening report will be published for discussion with the relevant local authority/ies prior to any formal local decision about participation in the subsequent process to find a suitable site.

The following initiatives were taken by NuLeAF and LGA in response to publication of the White Paper:

- An e-alert to officer and member contacts in NuLeAF member authorities (12 June)
- Press statements from the LGA ([Councils must have a say on how to deal with nuclear waste](#)) and NuLeAF ([NuLeAF press statement](#)) (12 June)
- A new section on the NuLeAF website on the GDF ([GDF web page](#)) (12 June)
- Publication of an article in LG First ([First article](#)) (14 June)
- An LGA alert to LA Chief Executives (18 June)
- A NuLeAF letter to member authority MPs (18 June)
- An interactive web discussion on the LGA's Environment Advisory Service website (25 June)

These initiatives highlighted that NuLeAF can provide advice or assistance to any local authority that may wish to find out more about potential involvement in the siting process, for example, following a request from a local landowner that the authority consider making an EoI.

The preliminary views of local authorities in Cumbria are available in press statements issued in response to the WP:

- Copeland Borough Council – welcomed the WP and explained that it has a long-held policy of being willing to talk to Government about long-term solutions, and that it will involve local communities, businesses and other local authority partners in considering any proposal to move forward;
- Allerdale Borough Council – welcomed the WP and explained that it will consult about a possible expression of interest, and work to identify a partnership approach with Copeland BC and Cumbria CC; and
- Cumbria County Council – welcomed the WP and explained that it is committed to working with its district partners to ensure a fully joined-up approach.

Subsequently, Copeland BC has resolved to make a formal EoI and is in discussion with Allerdale BC and Cumbria CC about how best to carry the process forward.

Member authorities are encouraged to keep the secretariat informed of any developments in their area in response to the invitation to make an EoI.

Further information is available in a report to the July meeting of the Steering Group ([Launch of GDF Siting Process](#)).

Developing Strategies for Managing LLW

a) Nuclear Industry LLW

As reported in e-bulletin 10, the NDA has established a national nuclear industry LLW Strategy Group (LSG) to promote innovation, value for money, application of the waste hierarchy and planning for effective approaches to disposal.

The main points from a meeting of the LSG on 19/20 June are:

- NDA is updating the LLW 'baseline' (the inventory of wastes and management facilities).

- NDA is reviewing bids for contracts which will assess the scope for greater use of metal recycling, incineration and VLLW disposal to landfill. A summary of findings will be reported to a future meeting of the LSG.
- NDA is reviewing feedback on its draft LLW 'topical strategies' and will bring revised versions to a future meeting of the LSG.
- NDA is preparing a scoping report for a Strategic Environmental Assessment (SEA) related to the development of LLW strategy. The scoping report will be issued for comment over the summer.
- NDA will examine the best way of capturing and promoting good practices.
- There is widespread recognition within the LSG that stakeholder confidence issues are critical to strategy implementation (and that proposals for new facilities are likely to lead to requests for associated community funds).
- NDA will review suggestions for establishing LSG sub-groups eg on stakeholder confidence and linkage to the commercial waste industry.

At its meeting on 7 July, the NuLeAF Steering Group agreed to prepare case studies about the development of LLW facilities at specific sites so that good practices in community and local authority involvement can be more widely promulgated.

Any member authority with suggestions for case studies – on LLW or other aspects of nuclear legacy management – should contact the secretariat.

b) Non-Nuclear Industry (NNI) LLW

Strategy for the management of non-nuclear industry LLW is being led by a DEFRA convened Project Board. The Project Board was formed because of concerns about increasing difficulties in the management of NNI LLW (fewer facilities and increased transport). The Board has commissioned research to establish the scale, nature and geographical distribution of NNI LLW arisings and management. It is also preparing a SEA scoping report and intends to consult on a draft strategy in February 2009.

Representatives of the DEFRA Steering Board met with NuLeAF's LLW Officer Working Group on 24 June. Discussion included the need to ensure consistency in treatment of the planning system in NDA and NNI LLW strategies and the need to ensure good practices in risk communication. On the latter, the Board has commissioned some work from the Health Protection Agency to enable the risks of LLW to be communicated clearly.

Plans for the Review of NDA Strategy

The NDA considers that there is an increasing need to become the 'strategic mind' that informs the decommissioning and clean-up of the nuclear legacy. To this end, it is designing a new system to manage development of its Strategy. This has three key elements:

- the NDA Strategy Document (the 'Strategic Plan')
- topic strategies

- site guidance

The Strategy Document is overarching, consolidating the key areas of strategy across various topics. It will be consulted on formally and has to be approved by Government. The NDA intends to produce a new version by the end of 2010.

However, under the new system, development of strategy will continue primarily through work on 'Topic Strategies' including, for example, contaminated land, decommissioning, spent fuel management, ILW management, asset optimisation and socio-economics. Briefing material on potential topics is provided in National Stakeholder Group papers 45-50 on the NDA website ([NSG papers, May 08](#)).

Developing strategy through Topic Strategies should ensure that strategy is formulated at a rate appropriate to each topic, and should allow more effective stakeholder engagement. The NDA intends to prepare engagement plans for each of the topics under review. Some topics will warrant more substantive engagement than others.

Under the new system, each Site Licensee Company (SLC) will be issued with Site Guidance derived from the Topic Strategies. This is intended to improve alignment between site Lifetime Plans and NDA strategy.

At its meeting on 7 July, the NuLeAF Steering Group authorised the Executive Director to:

- participate in the reviews of key topics, reporting back to the Steering Group as appropriate;
- keep member authorities informed of the opportunities for participation in the reviews of key topics;
- prepare Briefing Papers as appropriate to inform participation;
- organise regional or national workshops for member authorities as appropriate to facilitating engagement in reviews of the topics of most importance to those authorities; and
- explore the scope for establishing a working group to contribute to NuLeAF's input to the strategy review.

Member authorities are asked to let the secretariat know if they wish to participate in a new NuLeAF 'NDA strategic review' working group.

Further information is available in a report to the July meeting of the Steering Group ([NDA Strategy Review](#)).

Results of the Review of NDA Local Engagement Arrangements

The NDA has published the draft results of its review of local engagement arrangements ([Draft results of local engagement review](#)). The paper proposes revised NDA Guidance to Site Stakeholder Groups on their aims and operation. This takes on board most of the proposals made by NuLeAF in Briefing Paper 12 ([BP12](#)). The secretariat has submitted a small number of additional comments to the NDA's engagement convenor about ways of achieving more openness and transparency (eg the need to publish reports of SSG working group meetings).

One of the recommendations made in BP12 is that:

Local authorities with NDA sites are encouraged to: (a) respond positively to invitations to attend SSG meetings, SSG working groups and workshops; and (b) establish processes to ensure that the reports and minutes from SSG meetings, working groups or workshops, are considered in a timely way by relevant councillors and officers.

In response, the draft NDA guidance to SSGs states that:

Being an SSG member means that: you represent your organisation .. actively on the SSG, including consulting them beforehand on major agenda items; you formally update your organisation .. after SSG meetings, either verbally or in writing (para 4.4)

At its July meeting the Steering Group agreed to draw this guidance to the attention of member authorities with NDA sites.

News about Project ISOLUS

Project ISOLUS was set up in 2000 to determine the means of managing radioactive wastes and other material from laid up nuclear submarines. The project is overseen by the MoD ISOLUS Steering Group (MISG), of which NuLeAF is a member. The project is advised by an Advisory Group (IAG) made up of a wide range of stakeholders.

The proposed future timetable for the project is:

2008	Undertake option studies and develop proposed way forward
2009	Consultation on proposed way forward
2011-12	Main investment decision

A technical options study is currently underway. This is assessing the three technical options for interim land storage, namely storage of:

- the intact Reactor Compartment (about the size of two double-decker buses),
- the Reactor Pressure Vessel, and other large items, or
- size reduced and packaged ILW

A peer review team is being appointed for this study. A member of the IAG will be a part of the peer review process, acting as a monitor. The draft study findings will also be discussed in the IAG prior to finalising the study.

A generic siting assessment for submarine dismantling is also underway, assessing the relative pros and cons of using a Greenfield, Brownfield or existing nuclear licensed site.

Following dismantling operations, the resulting ILW could, in principle, be stored at the dismantling site or at another site (including existing nuclear licensed sites). Following a period of storage, the ILW would be disposed of to the proposed GDF.

Enhanced Services for Contributing Member Authorities

NuLeAF has written to corresponding member authorities to ask that they become contributing members, based on an annual payment.

The benefits of becoming a contributing member authority include:

- Exclusive access to information on the member-only part of the NuLeAF website, including daily press cuttings, latest discussions at Site Stakeholder Groups and local authority responses to consultations.
- A fortnightly e-mail newsletter highlighting latest developments and updates (starting in late July, but only available to contributing members).
- Free registration at NuLeAF seminars and workshops.
- Voting rights at the NuLeAF Steering Group and AGM.

NuLeAF operates a sliding scale of membership fees, based on the number of residents within a member authority area. The AGM in October 07 agreed that the fees for 08-09 should be as follows:

Population	Annual Contribution 08-09
Up to 100k	£605
100k-200k	£905
200k-500k	£1210
500k-1m	£1850
Above 1m	£2420

It is important for NuLeAF's future financial viability that it receives financial contributions from a larger number of its member authorities, so corresponding members are encouraged to make an annual payment.

NuLeAF Meetings

17 July	Meeting with CoRWM, Carlisle
2 September	GDF Officer Working Group, Kendal
18 September	LLW Officer Working Group, London
7 October	GDF Officer Working Group, Kendal
29 October	Steering Group and AGM, Town Hall, Manchester
4 November	GDF Officer Working Group, Kendal
27 November	LLW Officer Working Group, London
3 February	Steering Group, Endeavour House, Ipswich

Officers from member authorities that wish to join the GDF or LLW Officer Working Groups should contact the secretariat.

Contacting NuLeAF

NuLeAF can be contacted via the Secretariat c/o Suffolk County Council, Endeavour House, Russell Road, Ipswich IP1 2BX, Tel: 01473 264833 e-mail: catherine.draper@nuleaf.org.uk.